

## Message Text

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ACTION ARA-10

INFO OCT-01 IO-10 ISO-00 AID-05 H-01 SS-15 SSO-00 NSCE-00

INRE-00 USIE-00 DEAE-00 CIAE-00 INR-07 JUSE-00 NSAE-00

RSC-01 SNM-02 SY-04 TRSE-00 NSC-05 OES-03 OMB-01 /065 W

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O R 070020Z FEB 75 ZFF-4

FM AMEMBASSY MEXICO

TO SECSTATE WASHDC IMMEDIATE 6080

INFO USMISSION GENEVA

C O N F I D E N T I A L SECTION 1 OF 3 MEXICO 1125

E.O. 11652: GDS

TAGS: SNAR, MX

SUBJ: SEMI-ANNUAL REPORTINO REQUIREMENTS/CONGRESSIONAL  
PRESENTATION

REF: A) MEXICO 6157 (1974); B) STATE 012151; AND THOSE REFS  
CITED IN TEXT

DEPT PASS DEA HQS - EOI FOR CUSACK

DEPT PASS US CUSTOMS HQS FOR CMSR, ACRBE

SUMMARY: FOLLOWING IS REQUESTED INFORMATION FOR PERIOD JULY 1  
- DECEMBER 31, 1974. THIS INFORMATION IS KEYED TO STATE 012151  
AND INCLUDES, (A) SUMMARY OF ALL ASSISTANCE AGREEMENTS DURING  
PERIOD; (B) TOTAL OBLIGATIONS AND EXPENDITURES; (C) EQUIPMENT  
DELIVERED AND IN PIPELINE; (D) NUMBER AND TYPE OF PEOPLE TRAINED;  
AND (E) US PERSONNEL DEVOTED MORE THAN 50 PERCENT TO NARCOTICS  
CONTROL. IN ADDITION, WE INCLUDE REQUESTED BACKGROUND ON: (A)  
HIGHLIGHTS DURING SEMESTER; (B) DRUG ABUSE; (C) PRODUCTION  
AND PROCESSING; (D) TRAFFICKING; (E) MULTILATERAL COOPERATION;/  
(F) EMBASSY AND GOM ACTIVITIES;/ (G) ENFORCEMENT; AND (H)  
TREATMENT/REHABILITATION/EDUCATION. IN GENERAL, THE FY 76  
PROGRAM GUIDANCE REMAINS A VALID GUIDE TO OUR CURRENT PROGRESS  
AND PROJECTED PROGRAM FOR FY 1976. AS FOR OBLIGATIONS AND EX-  
PENDITURES, WE LACK UP-TO-DATE, ACCURATE FIGURES; OUR ESTIMATIONS  
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SHOULD BE CHECKED AGAINST WASHINGTON DATA.

1. SECTION A (QUANTITATIVE US INPUTS AND PROGRAM STATUS)

A. ASSISTANCE AGREEMENTS (ALL ENFORCEMENT)

1. SEPTEMBER 19 EXCHANGE OF LETTERS BETWEEN AMBASSADOR JOVA AND ATTORNEY OENERAL PEDRO OJEDA PAULLADA, AMENDING JUNE 24 AGREEMENT BY INCREASING COST CEILING OF COMPASS TRIP EQUIPMENT FROM \$459,002 TO \$469,002.

2. SEPTEMBER 30 EXCHANGE OF LETTERS BETWEEN AMBASSADOR JOVA AND ATTORNEY GENERAL PEDRO OJEDA PAULLADA, PROVIDING TRAINING FOR 23 MEXICAN HELICOPTER PILOTS AND 18 MEXICAN MECHANICS, AT A COST NOT TO EXCEED \$92,000.

3. NOVEMBER 1 EXCHANGE OF LETTERS BETWEEN AMBASSADOR JOVA AND ATTORNEY GENERAL PEDRO OJEDA PAULLADA, PROVIDING FOUR BELL 212 HELICOPTERS (PLUS SPARES) AT A UNIT COST NOT TO EXCEED \$1,000,000.

4. DECEMBER 4 EXCHANGE OF LETTERS BETWEEN CHARGE' BRANDIN AND ATTORNEY GENERAL PEDRO OJEDA PAULLADA, PROVIDING MATERIAL AND TECHNICAL ASSISTANNE TO THE MEXICAN FEDERAL JUDICIAL POLICE TRAINING ACADEMY, AT A COST NOT TO EXCEED \$50,000.

5. DECEMBER 4 EXCHANGE OF LETTERS BETWEEN CHARGE' BRANDIN AND ATTORNEY GENERAL PEDRO OJEDA PAULLADA, AMENDING AGREEMENT OF JUNE 24 BY INCREASING COST CEILING OF TWO BELL 206 HELICOPTERS FROM \$320,000 TO \$385,000.

6. DECEMBER 11 EXCHANGE OF LETTERS BETWEEN AMBESSADOR JOVA AND ATTORNEY GENERAL PEDRO OJEDA PAULLADA, PROVIDING UP TO \$1,657,000 IN MATERIAL, TECHNICAL AND TRAINING SUPPORT FOR THE GOM'S 1975 E ADICATION CAMPAIGN.

B. TOTAL OBLIOATIONS AND EXPENDITURES (NOTE: THE FOLLOWING FIGURES ARE NECESSARILY APPROXIMATIONS; WASHINGTON DATA WILL BE MORE ACCURATE AND TIMELYBLM

1. PERSONNEL  
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OBLIGATED (FY 75):	NONE
EXPENDED (ALL YEARS):	\$80,000

2. EQUIPMENT

OBLIGATED (FY 75):	\$4,407,000
EXPENDED (ALL YEARS):	\$2,509,000

3. CONTRACT SERVICES

OBLIGATED (FY 75): \$1,000,000

EXPENDED (ALL YEARS): \$80,000

(NOTE: THIS ITEM DUPLICATES THE  
\$80,000 LISTED IN (1) ABOVE, FOR  
BELL TECH. REPS AND EPIDEMIOLOGICAL  
RESEARCH).

4. OTHER

OBLIGATED (FY 75): \$375,000

(THIS INCLUDES FUEL AND INCIDENTAL  
FUND)

EXPENDED (ALL YEARS): \$48,734  
(REIMBURSEMENT FOR FUEL)

5. TRAINING

OBLIGATED (FY 75): \$92,000

EXPENDED (ALL YEARS): \$45,500

C. EQUIPMENT

1. EQUIPMENT DELIVERED

2 BELL 212 HELICOPTERS: \$2,000,000

TRAINING AIDS FOR POLICE ACADEMY: \$20,000

"COMPASS TRIP" EQUIPMENT: \$269,000

"COMPASS TRIP" FILM, ETC.: \$20,000

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ROCKWELL "SHRIKE" AIRCRAFT: \$200,000

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## 2. EQUIPMENT IN PIPELINE

2 BELL 212 HELICOPTERS:	\$2,000,000
2 BELL 206B HELICOPTERS:	\$385,000
TRAINING AIDS FOR POLICE ACADEMY:	\$30,000
RADIO EQUIPMENT FOR '75 CAMPAIGN:	\$175,000
PILOT AND MECHANIC EQUIPMENT FOR '75	
CAMPAIGN:	\$60,000

## D. SUPPORT COSTS

N/A

## E. NUMBER AND TYPE OF PEOPLE TRAINED

### 1. MECHANICS

- (2) PRATT & WHITNEY ENGINE COURSE, CONN.
- (14) BELL GROUND SCHOOL, MEXICO
- (1) ROCKWELL SHRIKE TRAINING, OKLAHOMA

### 2. PILOTS

- (4) TRANSITION COURSE, FT. WORTH
- (19) GROUND SCHOOL, MEXICO

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## F. PERSONNEL

STATE

(1) NARCOTICS COORDINATOR

DEA

(33) DEA PERSONNEL (AGENTS AND CLERICAL, PLUS TWO LOCAL HIRE)

2. SECTION B (HIGHLIGHTS AND BACKGROUND, JULY THROUGH DECEMBER, 1974) - SEE ALSO THE FISCAL '76 PROGRAM GUIDANCE, A-434; AND ANSWER TO PRESIDENTIAL DIRECTIVE, MEXICO 9856).

A. SUMMARY

1. JULY

TWO TECH REPS ARRIVED IN MEXICO; ED JOHNSON (OMB) VISIT; HUNGER STRIKE BY US PRISONERS AT LECUMBERRI PRISON. (SEE MEXICO 6713)

2. AUGUST

CONGRESSMAN MURPHY VISIT; INTERAGENCY STUDY TEAM VISIT. (SEE MEXICO 8354)

3. SEPTEMBER

PILOT AND MECHANIC TRAINING AGREEMENT CONCLUDED; OPERATION "CENTAC IV"; FATAL CRASH OF BELL 212 HELICOPTER; HEROIN LAB SEIZED IN CULIACAN; MARIJUANA OIL LAB SEIZED IN GUERRERO. (SEE MEXICO 8670)

4. OCTOBER

ARA NARCOTICS COORDINATORS' CONFERENCE; HERNANDEZ BROTHERS' OPERATION RAIDED IN TIJUANA; 25.7 KG. HEROIN SEIZED IN ONE OPERATION IN TIJUANA. (SEE MEXICO 10417)  
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5. NOVEMBER

AGREEMENT GIVING GOM FOUR BELL 212 HELICOPTERS; CONGRESSMAN FREY VISIT; PRESIDENT FORD AND PRESIDENT ECHEVERRIA DEVOTED CONSIDERABLE DISCUSSION TO NARCOTICS PROBLEM, AT BORDER MEETING; HEROIN LAB DESTROYED IN CULIACAN. (SEE MEXICO 65)

6. DECEMBER

AGREEMENTS TO INCREASE BELL 206B COST CEILING, PROVIDE ASSISTANCE TO POLICE TRAINING ACADEMY, AND GIVE \$1,657,000 IN SUPPORT TO 1975 ERADICATION CAMPAIGN; PROBLEM OF CRITICAL PUBLICITY CONCERNING IMPRISONED AMERICANS. NARCOTICS COORDINATOR ATTENDED DRUG ABUSE CONGRESS, MADE GOOD PROGRESS WITH GOM

HEALTH AUTHORITIES; NEW GOM NARCOTICS LAW. (SEE MEXICO 1043)

B. ABUSE

MORE PUBLIC AND OFFICIAL CONCERN EXPRESSED IN PRESS CONCERNING MEXICAN DRUG ABUSE PROBLEM. DR. BELSASSO (DIRECTOR OF CEMEF) SAYS THERE ARE 200,000 YOUNG INHALANT ABUSERS IN MEXICO CITY. MEXICAN ATTORNEY GENERAL ESTIMATES THERE ARE SOME 5,000 HEROIN ADDICTS THROUGHOUT MEXICO, MOSTLY ALONG BORDER WITH U.S.

C. PRODUCTION AND PROCESSING

ALL INDICATIONS ARE THAT ACREAGE PLANTED IN OPIUM AND MARIJUANA MAY BE AS GREAT AS IN PRECEDING YEARS; BUT GOM IS ALSO MAKING GREATER EFFORTS TO ERADICATE THEM. THERE IS SOME EVIDENCE THAT GOM'S INTENSIFIED CAMPAIGN LAST YEAR PUSHED SOME GROWERS INTO HITHERTO MARGINALLY PRODUCTIVE AREAS, SUCH AS MICHOACAN. SEIZURES OF HEROIN LABS HAVE STEPPED UP IN RECENT MONTHS; MOST HAVE BEEN IN CULIACAN OR NEARBY MOUNTAINS. AMPHETAMINE PRODUCTION APPEARS DOWN, FOLLOWING IMPORTANT SEIZURES OF PROCESSING CENTERS DURING "CENTAC IV".

D. TRAFFICKING TRENDS

IN ADDITION TO THE ALREADY WELL-KNOWN ROUTES, THERE HAS BEEN A NEW ONE ESTABLISHED WITH THE OPENING OF THE BAJA CONFIDENTIAL

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CALIFORNIA HIGHWAY: BY AUTO FERRY FROM MAZATLAN (SINALOA) TO LA PAZ (BAJA CALIFORNIA); THEN UP THE PENINSULA BY THE NEW ROAD TO THE TIJUANA/SAN DIEGO AREA.

E. REGIONAL AND MULTILATERAL COOPERATION

WE REPORTED IN A-434 THAT MEXICO MIGHT REQUEST UN FUNDING TO DEVELOP A LATIN AMERICAN REGIONAL TRAINING CENTER THROUGH CEMEF. TO DATE THIS DREAM REMAINS UNREALIZED. MEXICO HAS YET TO RATIFY THE PSYCHOTROPIC CONVENTION OR THE PROTOCOL TO THE SINGLE NARCOTICS CONVENTION, ALTHOUGH WE RECENTLY REPORTED THAT GOM SEEMS TO BE MOVING TOWARD LATTER (MEXICO 682). WE ALSO REPORTED GOM'S STATED DESIRE TO COORDINATE ITS POSITIONS, WHERE POSSIBLE WITH USG'S AT UPCOMING CND MEETING (MEXICO 750).

F. EMBASSY AND HOST GOVERNMENT ACTIVITIES

PRESIDENTIAL MEETING IN NOVEMBER (SEE PARA 3A(5) ABOVE).

AMBASSADOR VANCE'S CALL ON ATTORNEY GENERAL IN OCTOBER (SEE MEXICO 8693 AND 8694); AND US CUSTOMS DEPUTY COMMISSIONER DICKERSON'S TALKS WITH TREASURY UNDER SECY RUIZ.

DR. BELASSO'S TRIP TO WASHINGTON IN JULY, WHERE HE MET WITH  
DR. DU PONT AND AMBASSADOR VANCE.

ATTORNEY GENERAL PEDRO OJEDA PAULLADA'S TRIP TO WASHINGTON,  
WHERE HE MET WITH AMBASSADOR VANCE AND MR. BARTELS.

THERE HAS BEEN NO MARKED CHANGE IN THE OVERALL POLITICAL  
CLIMATE HERE WHICH WOULD SERIOUSLY AFFECT OUR ANTI-NARCOTICS  
OPERATIONS. THE GOM REMAINS AS COMMITTED AS EVER, FROM THE  
PRESIDENT DOWN; AND THE ATTORNEY GENERAL IS EVEN MORE

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INRE-00 USIE-00 DEAE-00 CIAE-00 INR-07 JUSE-00 NSAE-00

RSC-01 SNM-02 SY-04 TRSE-00 NSC-05 OES-03 OMB-01 /065 W

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ENERGETIC THAN USUAL, HAVING PUT HIS REPUTATION ON THE LINE  
REGARDING THE SUCCESS OF THE 1975 CAMPAIGN. THE ONLY NEGATIVE  
FACTOR HAS BEEN THE RECENT SPATE OF ANTI-CIA PUBLICITY, WHICH  
HAS MADE THE GOM UNDERSTANDABLY CAUTIOUS AND SENSITIVE AND  
HAS CAUSED MINOR ANNOYANCES SUCH AS GOM DEMSRRAL OVER APPROVING  
NEW DEA POSITIONS IN COUNTRY. THIS WILL HAVE TO BE WATCHED  
CLOSELY, AS AN INTENSIFIED ANTI-CIA CAMPAIGN COULD HAVE SERIOUS  
CONSEQUENCES IN THE FUTURE FOR OUR MEXICAN DRUG PROGRAM.

G. ENFORCEMENT

(SEE ALSO PARA 3A ABOVE).

STATISTICS FOR JULY - DECEMBER 1974:

OPIUM

FIELDS DESTROYED 1788

AREA IN SQUARE METERS 5,970,826 M2

OPIUM GUM 43.8 KG

OPIUM SEED 22.9 KG

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HEROIN 56.69 KG

MORPHINE ---

COCAINE 25.61 KG

DANGEROUS DRUGS (AMPHETAMINESX 2,436,160  
AND BARBITURATES) PILLS, PLUS 374  
DOSAGE UNITS OF  
LSD 25

MARIJUANA

FIELDS DESTROYED 2,205

AREA IN SQUARE METERS 8,848,348 M2

MARIJUANA (DRY) SEIZED 306.13 METRIC TONS

MARIJUANA SEED 654.46 KG

HASHISH 346.76 KG  
(MOSTLY MARIJUANA CONCENTRATE  
IN OIL FORM)

AIRCRAFT SEIZED 13

AUTOMOBILES AND TRUCKS 360

ARRESTS

FOREIGNERS (MOSTLY US) 92

MEXICAN NATIONALS 1,077

(NOTE: THE ABOVE STAT STICS RESULT FROM THE ADDITON OF THE  
GOM STATISTICS FOR THE SIX MONTHS IN QUESTION. SEIZURES AND



ARRESTS ARE CONSIDERABLY LESS THAN ONE-HALF THE ANNUAL TOTALS, BECAUSE WE ARE DEALING WITH THE LEAST PRODUCTIVE SECTOR, IN WHICH THERE IS NEITHER A MAJOR HARVEST NOR AN INTENSIFIED GOM CAMPAIGN).  
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IN DECEMBER THE GOM ENACTED ITS NARCOTICS LAW REFORM, PROVIDING STIFFER PENALTIES FOR TRAFFICKERS BUT GIVING A BREAK TO FIRST-TIME, CASUAL OFFENDERS (SEE MEXICO 374).

LONG DELAYS IN SENTENCING NARCOTICS OFFENDERS, PLUS ALLEGED MISTREATMENT IN PRISON, HAVE LED US CITIZENS CHARGED WITH NARCOTICS VIOLATIONS IN MEXICO TO AROUSE CONSIDERABLE CONGRESSIONAL, PRESS AND FAMILY INTEREST ON THE UNITED STATES SIDE. THIS HAS CREATED SERIOUS HEADACHES FOR THE EMBASSY, WHICH IS CHARGED WITH PROTECTING THE RIGHTS OF ALL US CITIZENS WHILE AT THE SAME TIME IT MUST PROSECUTE VIGOROUSLY THE ANTI-NARCOTICS CAMPAIGN.

SINCE THE TIME UNDER CONSIDERATION DOES NOT INCLUDE A GOM INTENSIFIED CAMPAIGN, IT IS DIFFICULT TO CORRELATE GOM PERFORMANCE WITH US-FINANCED PROJECTS. CERTAINLY MUCH OF THE ERADICATION IS CARRIED OUT WITH US-PROVIDED EQUIPMENT, AND TRAINING IS OF COURSE ESSENTIAL TO THE OPERATION OF THE AIRCRAFT; BUT THE NEXT SEMESTER SHOULD BE MUCH MORE INSTRUCTIVE IN TERMS OF CORRELATION BETWEEN US ASSISTANCE AND GOM ENFORCEMENT SUCCESS.

#### H. INCOME SUBSTITUTION

N/A

#### I. TREATMENT/REHABILITATION/EDUCATION

THE GOM (CEMEF) HAD BY YEAR'S END OPENED OVER 15 TREATMENT CENTERS THROUGHOUT MEXICO, INCLUDING CONSIDERABLE IN-PATIENT FACILITIES IN MEXICO CITY. SPURRED BY THE RECENTLY COMPLETED SURVEY OF BORDER CITIES ON THE U.S. SIDE, AND USING PERSONNEL TRAINED BY USG ASSISTED EPIDEMIOLOGICAL PROJECT, CEMEF PLANS A SIX-CITY STUDY ALONG THE BORDER IN MEXICO. WE HAVE SUGGESTED THREE ADDITIONAL PROJECTS WHICH MIGHT BE CARRIED OUT WITH USG ASSISTANCE OR COOPERATION (MEXICO 10802). CEMEF IS SCREENING FILMS AND PAMPHLETS AVAILABLE IN THE EMBASSY FOR EDUCATIONAL SUITABILITY IN MEXICO. MEANWHILE WE MOST ANXIOUS TO OBTAIN NEW MATERIALS IN SPANISH, AS SOON AS THEY ARE AVAILABLE.  
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3. THE PROJECT DESCRIPTIONS SUBMITTED IN THE FY 76 PROGRAM SUBMISSION REMAIN ADEQUATE TO DESCRIBE OUR PROGRESS AND THE PROJECTED FY 76 PROGRAM, WITH TWO EXCEPTIONS:

A. ON THE ENFORCEMENT SIDE, THE FY 76 PROGRAM WOULD BE AS MODIFIED BY THE KEANE/ALBERTI CORRESPONDENCE OF NOVEMBER 11 AND 21, 1974. MEANWHILE, AS DEPT AWARE, WE HAVE BEEN INSTRUCTED TO PUT ASSISTANCE TO MEXICAN ARMY OR NAVY ON BACK BURNER (SEE STATE 221945) UNLESS/UNTIL OFFICE OF ATTORNEY GENERAL HAS CHANGE OF HEART OR INCUMBENT. WE NONETHELESS ARE KEEPING THIS AN ACTIVE POSSIBILITY AND ARE PROCEEDING TO PLAN FOR THIS CONTINGENCY.

B. AS NOTED ABOVE, MEXICO 10802 OUTLINED THREE POSSIBLE AREAS WHERE WE MIGHT BE OF ASSISTANCE ON THE PREVENTION/TREATMENT SIDE. ALTHOUGH FAR FROM FIRM PROPOSALS, THESE PROJECTS SHOULD BE FACTORED INTO OUR FY 76 THINKING.

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## Message Attributes

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**Disposition Case Number:** n/a  
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